

SENATE BILL NO. 507

INTRODUCED BY B. STORY

A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING AND CLARIFYING LAWS RELATED TO THE TREATMENT OF PROPERTY CONSISTING OF THE BED OF NAVIGABLE RIVERS; REQUIRING AUTHORIZATION FROM THE BOARD OF LAND COMMISSIONERS FOR USES ON THE BEDS OF NAVIGABLE RIVERS; REQUIRING THE BOARD OF LAND COMMISSIONERS TO ADOPT RULES FOR PROVIDING EASEMENTS, LEASES, OR LICENSES FOR USES ON THE BEDS OF NAVIGABLE RIVERS; CLARIFYING THE AUTHORITY OF THE BOARD OF LAND COMMISSIONERS TO GRANT EASEMENTS; AND AMENDING SECTION 77-2-101, MCA."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Legislative findings -- purpose. (1) The legislature finds that:

(a) Article IX, section 3, of the Montana constitution provides that the use of all water that is or may be appropriated for sale, rent, distribution, or other beneficial use, the right-of-way over the lands of others for all ditches, drains, flumes, canals, and aqueducts necessarily used in connection with the beneficial use, and the sites for reservoirs necessary for collecting and storing water are a public use;

(b) a person who has historically used the bed of a navigable river in conjunction with a legal use of water or for other uses or a person who desires to use the bed of a navigable river in conjunction with a legal use of water or for other uses must be able to do so provided that ~~the full market value is paid for the use of the riverbed~~

STATUTORY PROVISIONS ARE MET;

(c) owners of property adjacent to navigable rivers in Montana have historically been assessed property taxes on the beds of navigable rivers on the premise that the riverbeds are the property of the adjacent property owners;

(d) the historic payment of property taxes on the bed of a navigable river constitutes adequate compensation for any past use of the riverbed and relieves the owner of adjacent property of the duty to compensate the state for past use of the riverbed; ~~and~~

(e) any person who uses the bed of a navigable river after [the effective date of this act] shall apply to the state for a lease, license, or easement and pay full market value for the use of the riverbed; AND

1 (F) THE DEPARTMENT HAS NOT CONSISTENTLY REQUIRED PAYMENT FOR RIVERBED USES OVER TIME.

2 (2) The purpose of [sections 1 through 7] is to clarify the historic and future use of the beds of navigable
3 rivers and how the state should be compensated for that use.

4
5 NEW SECTION. **Section 2. Definitions.** For the purposes of [sections 1 through 7], the following
6 definitions apply:

7 (1) "Footprint" means a structure or other constructed interruption or modification to the bed of a
8 navigable river below the low-water mark.

9 (2) "Full market value" means an amount calculated based upon the area of a footprint and the fair
10 market value of adjacent property AS DETERMINED BY RULE OR STATUTE. THE ANNUAL PAYMENT FOR A LICENSE ISSUED
11 UNDER [SECTIONS 1 THROUGH 7] IS \$150.

12
13 NEW SECTION. **Section 3. Historic use of navigable riverbeds -- authorization required --**
14 **exemptions.** (1) A person using the bed of a navigable river below the low-water mark without written
15 authorization from the department prior to [the effective date of this act] who wants to continue use of the bed of
16 a navigable river after [the effective date of this act] shall file for authorization of the use on a form prescribed by
17 the department for a lease, license, or easement by July 15, 2015.

18 (2) The application must include:

19 (a) an application fee of \$50;

20 (b) a notarized affidavit:

21 (i) demonstrating that the applicant or the applicant's predecessor in interest used the bed of a river that
22 the department has determined is navigable pursuant to [section 7] and that the use continues;

23 (ii) describing the acreage covered by the footprint prior to [the effective date of this act]; and

24 (iii) demonstrating that the use applied for under this section is the use shown in the evidence provided
25 in subsection (2)(c); and

26 (c) (i) aerial photographs demonstrating the use to which the application for authorization applies; or

27 (ii) other evidence of the use to which the application for authorization applies.

28 (3) The department shall issue the authorization for a lease, license, or easement if:

29 (a) the applicant provides evidence to satisfy the requirements of subsection (2);

30 (b) the applicant pays the application fee and the full market value of the footprint acreage;

(c) the department has, if necessary, made a site inspection of the use to which the application for authorization applies;

(d) the authorization is only for the acreage of the footprint historically used by the applicant or the applicant's predecessor in interest; and

(e) the authorization is approved by the board. THE AUTHORIZATION MUST BE APPROVED IF THE REQUIREMENTS OF THIS SECTION ARE MET.

(4) Proceeds from the application fee must be deposited in the account in [section 4] and must be used by the department to administer the provisions of this section.

(5) The full market value collected pursuant to subsection (3)(b) must be deposited in the appropriate trust fund established for receipt of income from the land over which an authorized use is granted.

(6) Issuance of an authorization pursuant to this section is exempt from the requirements of Title 22, chapter 3, part 4, and Title 75, chapter 1, parts 1 and 2.

(7) The department shall waive the survey requirements of 77-2-102 if the department determines that there is sufficient information available to define the boundaries of the proposed use for the purposes of recording the easement or issuing a license or lease.

(8) The requirements of this section do not apply to footprints:

(a) related to hunting, fishing, or trapping;

(b) that existed prior to November 8, 1889; or

(c) for which the applicant can show an easement obtained from a state agency prior to [the effective date of this act]; OR

(D) ASSOCIATED WITH A POWER SITE REGULATED PURSUANT TO TITLE 77, CHAPTER 4, PART 2.

NEW SECTION. Section 4. Historic riverbed use account. (1) There is an account in the state special revenue fund into which the fees collected pursuant to [section 3] must be deposited.

(2) The funds in the account may be used only for administering the provisions of [section 3].

NEW SECTION. Section 5. Navigable riverbed uses -- lease, license, or easement required -- challenges. (1) (a) After [the effective date of this act], the department shall require a person who proposes to use the bed of a navigable river up to the low-water mark to obtain a lease, license, or easement pursuant to the provisions of this title.

(b) The requirements of subsection (1)(a) do not apply to footprints related to hunting, fishing, or trapping.

(2) An applicant for authorization to use the bed of a navigable river pursuant to [section 3] or for a lease, license, or easement under this section may challenge the requirement of the authorization based on the navigability of the river, the location of footprint related to the low-water mark, or other factors. THERE IS NO PRESUMPTION OF NAVIGABILITY BECAUSE AN ENTITY HAS APPLIED FOR OR RECEIVED A LEASE, LICENSE, OR EASEMENT.

NEW SECTION. Section 6. Easement transferable -- relocation of structure -- increased footprint.

(1) An easement granted pursuant to [section 3 or 5] may be transferred or assigned.

(2) (a) Pursuant to rules adopted under [section 7], the holder of a lease, license, or easement under [section 3 or 5] may relocate a footprint and associated facilities due to the natural relocation of a navigable river or other factors.

(b) (i) The holder of a lease, license, or easement shall provide written notice to the department when a footprint or associated facilities are relocated.

(ii) The holder of a lease, license, or easement may increase the size of the footprint if the increase is necessary to accomplish the purpose for which the lease, license, or easement was granted if the holder pays full market value for the portion of the footprint that is greater than the original footprint AND THE APPLICANT HAS THE APPROPRIATE STATE OR FEDERAL PERMITS.

NEW SECTION. Section 7. Board to adopt rules. To fulfill the requirement of [sections 1 through 7], the board shall adopt rules to:

(1) determine the location of rivers that THE DEPARTMENT ASSERTS are navigable for title purposes;

(2) determine the full market value for the use of a bed of a navigable river and establish a minimum payment FOR LEASES AND EASEMENTS;

(3) allow an applicant to choose to apply for a lease, license, or easement depending on the type of proposed use and the duration of the use; and

(4) allow the holder of a lease, license, or easement to relocate a footprint based on certain circumstances, including but not limited to natural relocation of a navigable river.

(5) RULES MUST BE ADOPTED UNDER THIS SECTION PURSUANT TO TITLE 2, CHAPTER 4, BUT ANY APPEAL OF THE LOCATION OF NAVIGABLE RIVERS IS NOT A CONTESTED CASE OR SUBJECT TO JUDICIAL REVIEW UNDER TITLE 2, CHAPTER 4, PART 7. AN APPEAL MUST BE FILED IN DISTRICT COURT FOR A TRIAL DE NOVO FOR DETERMINATION OF NAVIGABILITY

1 FOR TITLE PURPOSES. A DETERMINATION BY THE BOARD PURSUANT TO SUBSECTION (1) IS NOT CONSIDERED A
2 PRESUMPTION OF NAVIGABILITY.

3
4 **Section 8.** Section 77-2-101, MCA, is amended to read:

5 **"77-2-101. Easements for specific uses.** (1) Upon proper application as provided in 77-2-102, the
6 board may grant easements on state lands for the following purposes:

7 (a) schoolhouse sites and grounds;

8 (b) public parks;

9 (c) community buildings;

10 (d) cemeteries;

11 (e) conservation purposes:

12 (i) to the department of fish, wildlife, and parks for parcels that are surrounded by or adjacent to land
13 owned by the department of fish, wildlife, and parks as of January 1, 2001;

14 (ii) to a nonprofit corporation for parcels that are surrounded by or adjacent to land owned by that same
15 nonprofit corporation as of January 1, 2001; and

16 (iii) to a nonprofit corporation for the Owen Sowerwine natural area located within section 16, township
17 28 north, range 21 west, in Flathead County; and

18 (f) for other public uses.

19 (2) The board may grant easements on state lands for the following purposes:

20 (a) right-of-way across or upon any portion of state lands for any public highway or street, any ditch,
21 reservoir, railroad, private road, or telegraph or telephone line, or any other public use as defined in 70-30-102;

22 or

23 (b) any private building or private sewage system that encroaches on state lands; or

24 (c) the use of the bed of a navigable river pursuant to [section 3 or 5]."

25
26 **NEW SECTION. Section 9. Codification instruction.** [Sections 1 through 7] are intended to be codified
27 as an integral part of Title 77, chapter 1, and the provisions of Title 77, chapter 1, apply to [sections 1 through 7].

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29 **NEW SECTION. Section 10. Severability.** If a part of [this act] is invalid, all valid parts that are
30 severable from the invalid part remain in effect. If a part of [this act] is invalid in one or more of its applications,

1 the part remains in effect in all valid applications that are severable from the invalid applications.

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3 NEW SECTION. **Section 11. Contingent voidness.** If the supreme court determines that the beds of

4 navigable rivers are not owned by the state OR ARE NOT SCHOOL TRUST LANDS, [this act] is void.

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